

# Republic of the Philippines Province of Davao Oriental

# OFFICE OF THE SANGGUNIANG PANLALAWIGAN SP Complex, Government Center, Dahican





EXCERPTS FROM THE MINUTES OF THE 124TH REGULAR SESSION OF THE 17TH SANGGUNIANG PANLALAWIGAN OF DAVAO ORIENTAL HELD WEDNESDAY, NOVEMBER 13, 2024, AT THE CITY OF MATI, THIS PROVINCE.

#### PRESENT:

Hon. Nelson R. Dayanghirang, Jr.

Vice Governor – Presiding Officer

## Regular Members:

#### District I

## District II

Hon. Anna Cheryl N. Castr
Hon. Marietta D. Palmera
Hon. Andy A. Monday
Hon Michelle M Centeno

Hon. Shella Marie S. Go Hon. Harold A. Montes Hon. Rotchie M. Ravelo

#### **Ex-Officio Members:**

Hon. Joselito B. Villademosa

President, Philippine Councilors League

(PCL) - Davao Oriental Chapter

Hon. Jossone Michael G. Dayanghirang President, Liga Ng Mga Barangay (LNB)

Davao Oriental Chapter

Hon. Eleuterio C. Manaytay

Indigenous Peoples Mandatory

Representative (IPMR)

Hon. Shanine C. Lintogonan

Sangguniang Kabataan Provincial Federation President (SKPFP)

#### ABSENT:

Hon. Art Benjie C. Bulaong

SP Member, District I

Hon. Daud V. Linsag

SP Member, District II - Sick Leave

Hon. Stephen Paul L. Uy

SP Member, District II – OIC – Governor

# PROVINCIAL ORDINANCE NO. 17-42-11-2024

Author

: Hon. Andy A. Monday

Sponsor

: Hon. Andy A. Monday

AN ORDINANCE INSTITUTIONALIZING THE "BAKUNA CHAMPIONS" AND STRENGTHENING THE VACCINATION PROGRAM IN THE PROVINCE OF DAVAO ORIENTAL, PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES.

### CHAPTER I. GENERAL PROVISIONS

WHEREAS, the 1987 Constitution of the Republic of the Philippines declares that the State shall protect and promote the right to health of the people and instill health consciousness among them;

WHEREAS, the Local Government Code of 1991 (Republic Act No.7160) accords every local government unit power and authority to promote general welfare within its territorial jurisdiction, including the promotion of health and safety of its constituents;

**WHEREAS**, the immunization coverage has been decreasing over the years, with the World Health Organization and the United Nations Children's Fund recognizing the Philippines as one of the countries with the most number of unimmunized children;

**WHEREAS**, the World Health Organization identifies vaccine hesitancy among parents and caregivers as the most urgent concern affecting the immunization coverage in the Philippines;

**WHEREAS**, the Presidential Decree No. 996 recognizes that every child is an important asset of the nation and therefore every effort must be exerted to promote his/her welfare and enhance his/her opportunities for a useful and happy life;

WHEREAS, the Mandatory Infants and Children Health Immunization Act of 2011 (Republic Act No. 10152) mandates the state to take a proactive role in the preventive health care of infants and children by adopting a comprehensive, mandatory and sustainable immunization program for vaccine-preventable diseases for all infants and children;

WHEREAS, the Universal Health Care Act of 2018 (Republic Act No. 11223) embodies the principle of an integrated and comprehensive approach to ensure that all Filipinos are health literate, provided with healthy living conditions, and protected from hazards and risks that could affect their health, whereby directing local government units to issue and implement effective health promotion policies and programs that promote health literacy and healthy lifestyle among their constituents, prioritizing programs that address key risk factors to prevent and control diseases as well as to advance population health and individual wellbeing, inclusive of interventions addressing immunization-related matters;

**WHEREAS**, the institutionalization of Bakuna Champions shall undeniably strengthen the community's immunization program as it is an effective holistic strategy to regain and build the public's trust and confidence on vaccines and immunization;

WHEREAS, the Province of Davao Oriental cognizant of the role of Bakuna Champions in addressing vaccine hesitancy among parents and caregivers, shall recognize the rights of Bakuna Champions to organize themselves, to have access to mechanisms and resources in support of efforts to improve their service for the communities and shall provide access to opportunities for their professional development;

WHEREAS, in the implementation of the Bakuna Champion training program the principle of voluntarism shall be consistently promoted and observed by all parties concerned while recognizing the need for developing and institutionalizing Bakuna Champions;

**WHEREAS**, this ordinance shall provide guidance and measures in professionalizing Bakuna Champions to enable them to effectively participate in the promotion and advocacy of vaccines and immunization and development of the Province of Davao Oriental;

WHEREFORE, on motion of SP Member Andy A. Monday, duly and jointly seconded by SP Members Anna Cheryl N. Castro, Shella Marie S. Go, Harold A. Montes, Marietta D. Palmera, and Michelle M. Centeno, it was

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Be it ordained by the 17<sup>TH</sup> Sangguniang Panlalawigan of the Province of Davao Oriental in session duly assembled, that:

- **Section 1. Title**. This Ordinance shall be known as the "The Ordinance Institutionalizing Bakuna Champions of Province of Davao Oriental".
- **Section 2. Declaration of Principles and Policies.**—It is the policy of the Province to ensure the general health and well-being of all its constituents by protecting communities from vaccine-preventable diseases, especially those most vulnerable.

The Province shall contribute to the realization of this goal and shall adopt a participatory approach to prevention and elimination of vaccine-preventable diseases by mobilizing community action, and engaging relevant Non-Governmental Organizations (NGOs), Peoples' Organizations (POs) and vulnerable groups in the promotion, preparation, delivery, monitoring, and follow-up activities related to immunization.

## Section 3. General Objectives. This Ordinance seeks to:

- a. Create the foundation for sustainable social mobilization through empowerment of community champions
- b. Recruit and develop a community-based team of volunteers available to support local health workers and other volunteer community health workers amplify health messages to shape positive behaviors on immunization and health
- c. Decrease the burden of vaccine-preventable diseases by employing the social mobilization process to develop local strategies and activities to address vaccine hesitancy among vulnerable groups in the community
- Section 4. Definition of Terms. As used in this ordinance, the terms below shall have the meanings ascribed to them in this section. Any words or terms not defined shall be given their plain and customary meanings, unless the context requires otherwise, and shall be interpreted in a manner consistent with the purpose and spirit of this ordinance.
  - a. Bakuna Champion a barangay based volunteer health worker responsible for increasing vaccination coverage by addressing vaccine hesitancy, and linking their communities with vaccination and related service providers.
  - b. Barangay Health Worker refers to a person who has undergone training programs under any accredited government or non-government organization and who voluntarily renders primary health care services in the community after having been accredited to function as such by the Provincial Health Board in accordance with the guidelines promulgated by the Department of Health.
  - c. Community refers to a barangay, purok or zone in a rural or urban area, where a Bakuna Champion renders services.
  - d. Gender expression refers to the way a person communicates gender identity to others through behavior, clothing, hairstyles, communication or speech pattern, or body characteristics.
  - e. Gender identity refers to the personal sense of identity as characterized, among others, by manner of clothing, inclinations, and behavior in relation to masculine or feminine conventions. A person may have a male or female

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identity with the physiological characteristics of the opposite sex, in which case this person is considered transgender.

f. Health Promotion - refers to the process of enabling people to increase control over, and to improve their health.

- g. Primary care refers to initial-contact, accessible, continuous, comprehensive and coordinated care that is accessible at the time of need including a range of services for all presenting conditions, and the ability to coordinate referrals to other health care providers in the health care delivery system when necessary.
- h. Primary care worker refers to a health care worker, who may be health professional or community health worker/volunteer, certified to provide primary care services.
- i. Primary health care refers to a whole-of-society approach that aims to ensure the highest possible level of health and well-being through equitable delivery of quality health services.

j. Registration - refers to a systematic process of enlisting a Bakuna Champion based on set of criteria promulgated by this Ordinance.

- k. Sexual orientation refers to the direction of emotional, sexual attraction, or conduct towards people of the same sex (homosexual orientation) or towards people of both sexes (bisexual orientation), or towards people of the opposite sex (heterosexual orientation) or to the absence of sexual attraction (asexual orientation).
- I. Social mobilization refers to a process that engages and motivates a wide range of partners and allies to raise awareness of and demand for a particular development objective through dialogue.
- m. Vaccine Hesitancy refers to the delay in acceptance or refusal of a vaccine despite its availability.
- n. Voluntary service refers to activities rendered by Bakuna Champions on his/her own free will, responsive to the needs of the community, and for which he/she has no certificate of appointment and is not given any remuneration or salary.

#### **CHAPTER II. ROLES AND RESPONSIBILITIES**

**Section 5. The Provincial Health Board (PHB).** — The PHB shall be primarily responsible for the registration of Bakuna Champions in the Province of Davao Oriental and for this purpose, shall:

- a. Safeguard the registration process.
- b. Evaluate and take necessary action on the Bakuna Champions' application for registration.
- c. Ensure that the board decision made on Bakuna Champion's registration is reflected in a board resolution or in the minutes of the meeting.
- d. Issue certificates of registration to qualified Bakuna Champions.
- e. Review and approve every incentive or benefit for the Bakuna Champion requiring the expenditure of local funds to ensure that only deserving Bakuna Champions get the same.
- f. Recommend benefits and appropriation of funds for Bakuna Champions from the local government.
- g. Maintain a registry of local Bakuna Champions.
- Monitor the provision of services by registered Bakuna Champions.

Section 6. The Bakuna Champions Oversight Committee. — To facilitate the supervision of the Bakuna Champions, a Bakuna Champions Oversight

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Committee may be created by the PHB to ensure the quality and effectiveness of the social mobilization Bakuna Champions program in promoting vaccine use and addressing vaccine hesitancy in the Province of Davao Oriental, with the following duties and responsibilities:

- a. Aid in the implementation, enforcement, and monitoring of this ordinance.
- b. Evaluate the application and its supporting documents submitted by applicant Bakuna Champions.
- c. Interview applicant Bakuna Champions and other parties as may be deemed necessary.
- d. Recommend to the PHB appropriate action on the Bakuna Champion's application for registration.
- e. Coordinating with all concerned government agencies and private sector for the implementation of the program.

The Bakuna Champions Oversight Committee shall have the following core composition:

- a. Chairperson: Local Health Officer
- b. Health Education and Promotion Officer/or equivalent designate
- c. Local Government Operations Officer
- d. President of the Provincial Barangay Health Worker Federation
- e. Representative from registered Bakuna Champions
- f. Representative from community-based NGOs / POs implementing community-based health or health-related programs in the municipality or city
- g. Representative from community-based NGOs/POs representing key vulnerable groups
- h. Other members identified by the chair whose specific function in the local government unit and role may serve to effectively implement this ordinance

**Section 7. Bakuna Champions.** — The Bakuna Champion shall continue discharging his/her voluntary service as a community organizer and educator, enumerated hereunder:

- a. As a Community Organizer, he/she shall participate in organizing and mobilizing the community towards increased vaccination coverage by:
  - i. Maintaining regular communication with community leaders, volunteer health workers and professional health workers
  - ii. Providing linkage between the community and local health agencies
  - iii. Facilitating referral and access to, or association of the community with a relevant network of specific health and non-health service providers
  - iv. Assisting the community to develop a health plan and to take action to promote their health and well-being through routine vaccination
  - v. Keeping records of the work activities on vaccination
  - vi. Developing appropriate knowledge and skills among community members to promote their participation in local vaccination initiatives
- b. As an Educator, he/she shall provide knowledge and skills to community members in promoting vaccine use by:
  - Conducting classes on promoting vaccine use and/or household teachings
  - ii. Updating knowledge of communities on relevant vaccination issues
    - Distributing appropriate information, education, and communication materials related to vaccination

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- Section 8. The Provincial Health Office. The Provincial Health Office shall be responsible for the managerial oversight of registered Bakuna Champions as part of the vaccination and health promotion program of the Province of Davao Oriental. Responsibilities shall include, but not be limited to:
  - a. Establishing baseline annual data on the burden of vaccine-preventable diseases among affected and vulnerable groups and other related studies, and recommend further action on the findings of such data
  - b. Monitor and evaluate health outcomes in relation to the institutionalization of Bakuna Champions
  - c. Provide continuous and regular capacity development programs for Bakuna Champions
  - d. Provide health clearance certification for registered Bakuna Champions
  - e. Develop, promote, and implement essential health services inclusive of basic community vaccination services
  - f. Implement education and promotion activities in various settings and subsectors in the community especially parents and teachers among others and the appropriate linkage of community members with their respective Bakuna Champion

#### **CHAPTER III. REGISTRATION**

- **Section 9.** The Bakuna Champions Oversight Committee shall facilitate registration of Bakuna Champions.
- Section 10. Limitations on Registration. The PHB shall see to it that the total number of registered Bakuna Champions shall not exceed 50% of the total population/household/barangays of the province. However, should the total number exceed 50%, priority for registration shall be based on the need of the community for Bakuna Champions.
- Section 11. Qualifications for Registration. Bakuna Champions shall be registered with the Local Health Board in the Province of Davao Oriental in which they render service. The registered Bakuna Champion shall be given appropriate proof of said registration.

To qualify for registration, a Bakuna Champion must:

- a. Be of legal age, at least eighteen (18) years of age as of the date of the filing of the application for registration;
- b. Able to read and write;
- c. Be physically and mentally fit;
- d. Be willing to voluntarily perform and be trained on the roles and responsibilities of a Bakuna Champion and other related functions as may be mandated by higher authorities;
- e. Not have been convicted with any case involving moral turpitude;
- f. Have no conflict of interest in the delivery of primary care services.

In no instance shall any physical disability, mental health condition, sexual orientation, gender identity and expression (SOGIE), economic status, race, color, language, religion, ethnic or social origin be made a qualification for Bakuna Champions.

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## Section 12. Procedure for Registration.

- a. Filing of Application. The Bakuna Champion applicant shall submit to the Bakuna Champions Oversight Committee the following documents:
  - i. A duly accomplished application form
  - ii. Birth certificate or any official document in support of declared age
  - iii. A notarized declaration of conflict of interest
  - iv. Barangay clearance
  - v. A medical certificate duly signed by the Health Officer
- b. Evaluation of Application. Upon submission of application and all required documents to the Bakuna Champions Oversight Committee, the Committee on its own shall:
  - i. Evaluate the application and its supporting documents
  - ii. Evaluate the application on the basis of other positions, designations, responsibilities held as volunteer community workers
  - iii. Interview the applicant Bakuna Champion when deemed necessary.
- c. Committee's Decision on the Application for Registration: The Bakuna Champions Oversight Committee shall deliberate and decide on the application and its supporting documents within thirty (30) calendar days from receipt thereof. However, the application shall be deemed approved, should the Committee fail to act within the said period.
- d. Posting of Committee's Decision. The Committee's action on the application for registration shall be posted in a conspicuous place at the Provincial Health Office and City/Municipal Hall and submitted to the local officials within thirty (30) calendar days from the date of the decision.
- e. Issuance of Certificate of Registration. Within ten (10) calendar days after the approval of the application, the Bakuna Champions Oversight Committee shall issue to the Bakuna Champion the corresponding certificate of registration and identification card, signed by the Chair of his/her designated representative.
- f. Notice of Disapproval. A notice of disapproval stating the reasons for the decision shall be issued by the Committee to the Bakuna Champion concerned.
- Section 13. Annual Registration. The Bakuna Champion must register annually with the Bakuna Champions Oversight Committee. Accreditation for the first year of implementation shall immediately start after the effectivity thereof. For the renewal of registration, the following documents must be submitted.
  - a. A duly accomplished form for renewal of registration
  - b. A certificate of service record for the year prior to the renewal of registration as certified by any member of the Bakuna Champions Oversight Committee
  - c. A proof of satisfactory performance rating in the year preceding renewal of registration
  - d. A medical certificate duly signed by the Local Health Officer

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## CHAPTER IV. BENEFITS AND INCENTIVES

Section 14. Benefits and Incentives for Bakuna Champions. In recognition of their services and to aid them to perform their duties, all Bakuna Champions who are actively and regularly performing their duties shall be entitled to a monthly honoraria amounting to not less than Php500.00, in addition to the following incentives and benefits:

- a. Training, Education and Career Enrichment It shall be the duty of the Provincial Health Office, in cooperation with the Department of Health (DOH), to provide registered Bakuna Champions the basic training program, to be conducted by the PHO or a capable NGO within six (6) months from the date of their registration. The PHO shall also provide continuous capacity development for the Bakuna Champions, at least on an annual basis, to ensure that they remain current in their knowledge of promoting vaccine use.
- b. Free legal services Legal representation and consultation services for Bakuna Champions shall be immediately provided by the Public Attorney's Office in cases of coercion, interference, and in other civil and criminal cases filed by or against Bakuna Champions arising out of or in connection with the performance of their duties as such.
- c. Medical Examination Compulsory medical examination shall be provided free of charge by the PHO to all Bakuna Champions and shall be repeated once a year during their service.
- d. Eligibility as Barangay Health Workers (BHWs) All Bakuna Champions shall be granted preferential prioritization for registration as a BHW given that the number of BHWs shall not exceed the ratio of one (1) BHW per 20 households. Their duration of service as Bakuna Champions shall be credited as the prerequisite voluntary primary health care services necessary of BHW applicants prior to registration.

#### **CHAPTER V. FINANCING**

Section 15. Appropriation. — Initial funding to defray the expenses necessary for or incidental to the implementation of this Ordinance in the amount of Php200,000.00 shall be sourced from the fund of the Provincial Government and is hereby allocated. Every year thereafter, at least Php200,000.00 shall automatically be included in the Annual Budget of the Province for the implementation and enforcement of this Ordinance.

The above expenses may include, but are not limited to:

- a. Cost of printing copies of this Ordinance, information, education, and communication materials on promoting psychosocial and mental well-being
- b. Cost of regular or periodic meetings of the Oversight Committee
- c. Cost of inspection and enforcement by the Oversight Committee, including allowances for meals and transportation which shall be set by the Office of the Mayor
- d. Logistical support for Bakuna Champions
- e. Benefits and incentives of Bakuna Champions
  - Other expenses associated with the implementation and enforcement of this Ordinance

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### CHAPTER VI. MISCELLANEOUS AND FINAL PROVISIONS

Section 16. Repealing Clause. — All ordinances, rules and regulations, or parts thereof, found to be in conflict with or inconsistent with the provisions of this Ordinance are hereby repealed or modified accordingly.

Section 17. Effectivity Clause. — This Ordinance shall take effect three (3) weeks after its publication in a newspaper of local or general circulation or posting in at least two (2) conspicuous places within the city/municipality.

## **ENACTED: November 13, 2024**

CARRIED, by eleven (11) affirmative votes of SP Members Shella Marie S. Go, Anna Cheryl N. Castro, Harold A. Montes, Rotchie M. Ravelo, Marietta D. Palmera, Andy A. Monday, Michelle M. Centeno, Joselito B. Villademosa, Jossone Michael G. Dayanghirang, Eleuterio C. Manaytay, and Shanine C. Lintogonan; negative votes none; and abstention - none.

> I hereby Certify to the Correctness of the foregoing Ordinance.

> > MAXIMINO A. NAZARENO II

Secretary to the Sangguniang Panlalawigan

Attested and Certified to be duly Adopted:

> NELSON R. DAYANGHIRANG, JR. Vice Governor and Presiding Offices

> > APPROVED:

Governor

Date approved and signed NOV 2 7 2024